

The President

Palikir, Pohnpei Federated States of Micronesia

June 19, 2013

The Honorable Dohsis Halbert Speaker 18th FSM Congress Palikir, Pohnpei FM 96941

Dear Speaker Halbert:



PRESIDENTIAL COMM. NO. 18-33
FSM CONGRESS

I transmit the following Congressional Act, which became Public Law No. 18-03.

Congressional Act No. 18-02, "AN ACT TO FURTHER AMEND SECTIONS 2, 3, 5 AND 6 OF PUBLIC LAW NO. 17-68, AS AMENDED BY PUBLIC LAWS NOS. 17-71, 17-81, 17-84, 17-89 AND 17-90, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF YAP, KOSRAE AND CHUUK, AND FOR OTHER PURPOSES."

Having signed this Act into public law, I take this opportunity to reiterate my views on congressional appropriation for public projects and social programs in general. Every year, at least \$1.4 million is earmarked in the annual budget for public projects and social programs. That in itself is a clear demonstration of my support for GOOD public projects and social programs. As former member of Congress myself, I understand the importance of those projects. But at the same time, we must address with solutions the following concerns:

- (1) No public hearing. It is important to stress the need for a transparent, deliberative process in formulating public projects and social programs. I acknowledge that a committee report mentions some of the changes for Yap's portion of public projects. However, the fact that there is no explanation of the amendments for Kosrae and Chuuk projects contradicts a transparent process. Also, the executive branch as implementer of public project was not given the opportunity to express its views through public hearing.
- (2) <u>Effective planning</u>. The lack of planning on public projects resulted in repeated changes in the appropriation. This is another amendment in addition to the previous five amendments passed in a span of six months from the date of the original Public Law.
- (3) Weakness of PCD. We recognized the weakness of project control documents (PCDs) as some of them do not match implemented public projects and social programs. I instructed the Office of SBOC to reexamine the PCDs and to initiate the necessary reforms in order to ensure that public projects and social programs are consistent with the PCDs as envisioned in the appropriation.

The Honorable Dohsis Halbert June 19, 2013 Page 2

(4) <u>Disbursement of funds</u>. It is fundamental that public funds are expended to enhance the welfare of the citizens by improving the socio-economic conditions in the communities throughout the nation. Many of the so-called public projects and social programs have little linkage to the Strategic Development Plan (SDP). As such, they contribute little to the overall socio-economic development.

I urge Congress to seriously consider the foregoing concerns at the earliest opportunity because continuing inaction on our part will not yield meaningful benefit to our people.

I wish to note that there is no designated allottee of fund under subsection 5(2)(c). As such, the President is the default allottee.

With warm personal regards, I remain,

Sincerely,

Manny Mori President

xc: Chief Justice, FSM Supreme Court
Secretory, Department of Justice

Director, Office of SBOC

Legislative Counsel, CFSM

Library, CFSM FSM PIO

TATES OF

CONGRESS OF THE FEDERATED STATES OF MICRONESIA

P.O. Box PS 3
Palikir, Sokehs
Pohnpei State, FM 96941
Tel: (691) 320-2324 / 2338

Fax: (691) 320-5122

Office of the Chief Clerk

May <u>28</u>, 2013

His Excellency Manny Mori President Federated States of Micronesia Palikir, Pohnpei FM 96941

Dear President Mori:

I have the honor to transmit herewith Congressional Act No. 18-02, "AN ACT TO FURTHER AMEND SECTIONS 2, 3, 5 AND 6 OF PUBLIC LAW NO. 17-68, AS AMENDED BY PUBLIC LAWS NOS. 17-71, 17-81, 17-84, 17-89 AND 17-90, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF YAP, KOSRAE AND CHUUK, AND FOR OTHER PURPOSES.", which was passed by the Eighteenth Congress of the Federated States of Micronesia, First Regular Session, 2013, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

Liwiana Ramon Ioanis

Chief Clerk, Congress of the Federated States of Micronesia

Enclosures



PRESIDENTIAL COMM. NO. 18-33 FSM CONGRESS

EIGHTEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA FIRST REGULAR SESSION MAY 11 - 30, 2013

PUBLIC LAW No. 18-03

An Act

TO FURTHER AMEND SECTIONS 2, 3, 5 AND 6 OF PUBLIC LAW NO. 17-68, AS AMENDED BY PUBLIC LAWS NOS. 17-71, 17-81, 17-84, 17-89 AND 17-90, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF YAP, KOSRAE AND CHUUK, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: JOSEPH J. URUSEMAL

DATE: MAY 22, 2013

REFERRED TO: COMMITTEE ON WAYS AND MEANS

S.C.R. NO. 18-06 - MAY 24, 2013

FIRST READING: MAY 24, 2013

SECOND READING: MAY 27, 2013

Liwiana Ramon Ioanis Chief Clerk, FSM Congress

Office of the Speaker

CONGRESS OF THE FEDERATED STATES OF MICRONESIA

P.O. Box PS 3 Palikir, Sokehs Pohnpei State, FM 96941 Tel: (691) 320-2324 / 2338 Fax: (691) 320-5122

PRESIDENTIAL COMM. NO. 18-3

ACT NO. 18-02

(CONGRESSIONAL BILL NO. 18-12, C.D.1, C.D.2, C.D.3)

We hereby certify that on May 27 the foregoing act passed Second and Final Reading of the Eighteenth Congress of the Federated States of Micronesia, First Regular Session, 2013, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

Døhøis Albert

Speaker

Congress of the

Federated States of Micronesia

Liwiana Ramon Ioanis

Chief Clerk

Congress of the

Federated States of Micronesia

EIGHTEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA

FIRST REGULAR SESSION, 2013

CONGRESSIONAL BILL NO. 18-12, C.D.1, C.D.2, C.D.3

PUBLIC LAW No. 18-03

AN ACT

To further amend sections 2, 3, 5 and 6 of Public Law No. 17-68, as amended by Public Laws Nos. 17-71, 17-81, 17-84, 17-89 and 17-90, for the purpose of changing the use and allottee of certain funds previously appropriated to fund public projects and social programs in the States of Yap, Kosrae and Chuuk, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

BE I	T ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:
1	Section 1. Section 2 of Public Law No. 17-68, as amended by
2	Public Law No. 17-71, is hereby further amended to read as
3	follows:
4	"Section 2. Of the sum of \$5,697,383 appropriated by
5	this act, \$284,210 is apportioned to pay the amount owed
6	by the State of Yap to FEMA and \$600,000 is apportioned
7	for public projects and social programs in the State of
8	Yap.
9	(1) Amount owed by the State of Yap to FEMA PROVIDED
10	THAT this amount shall be deemed an advance. The
11	repayment of which shall be directed to the following
12	projects:
13	(a) Yap Southern water system
14	improvement 250,000, (b) Kanifay Municipal office
15	improvement 30,000 and (c) Kanifay Men's house repair
16	4,210\$ 284,210
17	(2) State of Yap 600,000
18	(a) Fanif municipality multipurpose

	PUBLIC LAW No. 1 8- 03
1	recreation field supplemental\$ 50,000
2	(b) Toruf Rumu village road supplemental 40,000
3	(c) Falalop Ulithi youth center
4	renovation
5	(d) Okau, Weloy road supplemental 50,000
6	(e) Plaw road culvert 20,000
7	(f) Yapese medical students interns. 5,000
8	(g) Deployment of Fishing Aggregate
9	Device in Outer Islands
10	(h) Water extension & sewer for
11	Ifalik community in Makiy 50,000
12	(i) Neighboring Islands Central High
13	School computers (shipping & installation). 20,000
14	(j) Satawal Island community boat
15	and motor and Fais Island community outboard
16	motor for residents in the two respective islands. 23,850
17	(k) Yap Catholic High School
18	construction supplemental
19	(1) Yap Chamber of Commerce 30,000
20	(m) Yap Southern Water Authority
21	(purchase of equipment)
22	(n) Contribution to Falalop Woleai
23	Youth
24	(o) Ngolog road construction
25	and equipments rental

1	(p) Outer Islands' social and educational
2	workshop\$ 42,000
3	(q) Rumung water channel restoration 30,000
4	(r) Milew Community House
5	repair supplemental
6	(s) Woleai runway repair supplemental 20,000
7	(t) Amin, Maap community project 30,000
8	(u) Yap Government employees Credit
9	Union (YGECU) subsidy
10	(v) Weloy Municipality subsidy 5,000"
11	Section 2. Section 3 of Public Law No. 17-68, as amended
12	by Public Laws Nos. 17-71 and 17-84, is hereby further amended
13	to read as follows:
14	"Section 3. Of the sum of \$5,697,383 appropriated
15	by this act, \$15,197 is apportioned to pay the
16	amount owed by the State of Kosrae to FEMA and
17	\$600,000 is apportioned for public projects and
18	social programs in the State of Kosrae.
19	(1) Amount owed by the State of Kosrae to FEMA \$15,197
20	(2) State of Kosrae
21	(a) Kosrae State Government subsidy
22	(IMF matching, road & drainage maintenance,
23	equipment) 100,000
24	(b) DREA economic projects and programs 40,000
25	(c) Kosrae Utility Authority

	PUBLIC LAW No. 1 8- 03
1	for Power Extension\$ -0-
2	(d) Department of Health Services
3	for pharmaceutical supplies 25,000
4	(e) Kosrae State subsidy 55,000
5	(f) Department of Education (Classrooms'
6	maintenance/matching for IMF funding)0-
7	(g) Department of Education
8	(Youth program/activities) 5,000
9	(h) Kosrae Island Resource
10	Management Authority subsidy 10,000
11	(i) Kosrae Conservation Society
12	Organization subsidy
13	(j) Panyacah bridge improvement
14	and repair (IMF matching) 15,000
15	(k) Lelu municipal government subsidy 10,000
16	(1) Kosrae Island Veterans Association 20,000
17	(m) KHS lunch program
18	(n) B.A. program
19	(o) "We Care" referral program 20,000
20	(p) Multipurpose building in
21	Lelu municipality
22	(q) Road improvement (Yeni to Wan Utwe) 10,000
23	(r) Sungankuta, Malem inner road
24	improvement 5,000
25	(s) Kosrae Women Christian Association 5,000

1	(t) Kosrae Visitor's Bureau	
2	(travel and promotion)\$	10,000
3	(u) Kosrae participants to the	
4	2013 Women conference in Pohnpei	5,000
5	(v) Kosrae Utility Authority subsidy	40,000
6	(w) Kosrae Youth Associations (Fusr)	5,000
7	(x) Kosrae Special Parent Network (KSPN)	5,000
8	(y) Kosrae State Government's	
9	contribution to Pacific Island Development Bank	30,000
10	(z) Yela Environment Landowners	
11	Authority (YELA)	10,000
12	(aa) Tourist travel trail	
13	in Malem municipality	5,000
14	(ab) Lelu farm road	. To a single was
15	improvement at Sruusr, Lelu	10,000
16	(ac) Inkoenum, Utwe access	
17	and inner road project	15,000
18	(ad) Kings farm road	
19	project in Pilyaul, Malem	15,000
20	(ae) Tafunsak Municipal	
21	Government land acquisition	10,000
22	(af) Tafeot Dam repair	
23	and water system improvement	10,000
24	(ag) Malem Municipal	
25	Government subsidy	10,000

1	(ah) Utwe Municipal
2	Government subsidy\$ 10,000
3	Section 3. Section 5 of Public Law No. 17-68, as amended by
4	Public Laws Nos. 17-71, 17-81, 17-84, 17-89 and 17-90, is hereby
5	further amended to read as follows:
6	"Section 5. Of the sum of \$5,697,383 appropriated by
7	this act, \$978,860 is apportioned to pay the amount owed
8	by the State of Chuuk to FEMA and \$1,800,000 is
9	apportioned for public projects and social programs.
10	(1) Amount owed by the State of Chuuk to FEMA
11	PROVIDED THAT Chuuk State shall repay this amount in
12	such a manner as will be agreed to between the allottee
13	and the Chuuk State leadership\$ 978,860
14	(2) State of Chuuk
15	(a) At-Large
16	(i) Community facilities/
17	Infrastructure & Housing subsidy 30,000
18	(ii) Chuuk Museum contribution 5,000
19	(iii) Roads/Seawalls/Bridges repair
20	and improvement
21	(iv) Main water source lease
22	obligation (Nefo) 7,000
23	(v) Contributions to State,
24	Municipal and Community events/ activities/
25	programs 42,000

1		(vi)	POL/Charters/Freight	
2		subsidy/reimburs	sements\$	25,600
3		(vii)	Youth Groups	
4		equipment/suppl:	ies/activities	15,000
5		(viii)	Leaders/Patients/Students/	
6		repatriation of	remains travel needs	23,000
7		(ix)	Administrative support	
8		costs for allot	tee/At Large	7,000
9		(x)	Fishing project	
10	· ·.	(equipment/gears	s/marketing)	27,000
11		(xi)	Lien Pukial prior obligations	5,000
12		(xii)	Women Groups' sewing	
13		equipment/suppli	les	3,000
14	-	(xiii)	Farmers' seedlings & labor	r at t
15	·	cost obligations	5	1,400
16		(xiv)	Community/Students/farmers	
17		land transportat	zion	18,000
18		(xv)	Students financial	
19		assistance/school	ols subsidy	17,500
20		(xvi)	Municipal government	
21		subsidy (Election	ons/activities)	48,500
22		(xvii)	Power distribution	
23		extension matchi	ng fund	-0-
24		(b) Elect	tion District No. 1	300,000
25		(i)	Professional services fee .	15,000

1	<pre>(ii) Renewable Energy project/</pre>
2	Communication system\$ 65,000
3	(iii) Mortlock Islands' Sea
4	vessel purchase 100,000
5	(iv) Multipurpose public
6	facilities, community facilities, housing
7	improvement and repair
8	(v) Education, health and
9	sanitation programs & projects/and/or training 10,000
10	(vi) Youth, Sports &
11	Recreational programs/activities0-
12	(vii) Municipal government
13	special occasions activities 10,000
-14	(viii) Students financial assistance - 20,000
15	(ix) Repatriation of remain/
16	Associations contributions
17	(x) Mortlock Island Development
18	Authority (MIDA) operation
19	(xi) Copra and Fish purchase
20	Revolving Fund0-
21	(c) Election District No. 2 300,000
22	(i) Fishing Projects 20,000
23	(ii) Nutrition and Food
24	Security Enhancement Projects
25	(iii) Housing renovation supplement 25,000

(iv) Community Halls	
rehabilitation\$	25,000
(v) Weno Municipality Transportation	
needs & Office Rehabilitation	30,000
(vi) Fono Municipality subsidy	10,000
(vii) Piis-Paneu Municipality	
subsidy	10,000
(viii) Regional Leadership	
outreach visits	25,000
(ix) College students'	
financial assistance	15,000
(x) Youth Community activities.	15,000
(xi) Northern Namoneas Social and	
Economic Development Authority Administration	50,000
(xii) Roads upgrade & rehabilitation	10,000
(xiii) Power Distribution	
Extension matching fund	-0-
(xiv) Weno Constitution Day and	
Inauguration Day festivities	10,000
(xv) Acquisition of heavy	
equipment for road repair	-0-
(xvi) Weno Municipal Police	
Communication System and Supplies	9,000
(xvii) Weno Municipal Office upkeep	5,000
(xviii) Nepukos Souak Association	
	rehabilitation

	PUBLIC LAW No.	18-03
1	Community Activities\$	5,000
2	(xix) Mechitiw Souak Community	
3	Activities	5,000
4	(xx) Acquisition of Equipment	
5	and Supplies for Activities of:	
6	(a) Fonoton Youth	
7	Association (FCYA)	2,000
8	(b) Piis-Paneu Youth	
9	Association	2,000
10	(c) Peniesene Youth	
11	Association (Kutta Kinamwe)	2,000
12	(d) Tunnuk Youth	
13	Association (TCYA)	2,000
14	(e) Iras Youth Association	2,000
15	(f) Neauo Youth Association	2,000
16	(g) Wichap Youth Association	2,000
17	(h) Nemwan Youth Association	2,000
18	(d) Election District No. 3	300,000
19	(i) Fishing projects	70,000
20	(ii) Housing project	30,000
21	(iii) Community Halls rehabilitation	30,000
22	(iv) Southern Namoneas Development	
23	Authority Administration	25,000
24	(v) Contribution/Repatriation of	
25	remain/Associations support (Guam/Saipan/	

	PUBLIC LAW No. 1	8- 03
1	Hawaii/United States/Southern Namoneas) \$	10,000
2	(vi) Reimbursement for POL/Charters	5,000
3	(vii) Contribution to Social	
4	Security premium	5,000
5	(viii) Reimbursement payment for	
6	Lease/Rental obligation	10,000
7	(ix) Business start	
8	up/Entrepreneurship subsidies	10,000
9	(x) Youth/School sports & activities	10,000
10	(xi) Solar power lighting system	10,000
11	(xii) Students land transportation	
12	needs/vehicle purchase for local government	15,000
13	(xiii) Municipal/Community	
14	health and sanitation water improvement projects	7,500
15	(xiv) Humanitarian/Food Aid relief	-
16	program for Community/ municipalities	10,000
17	(xv) Medical/medication contribution	
18	to non-insured and unemployed Senior Citizens	7,500
19	(xvi) Feeding program for	
20	Handicap/Disable elderlies	5,000
21	(xvii) Travel needs for students/	
22	referral patients/leaders	20,000
23	(xviii) Contributions to Southern	
24	Namoneas off-island chartered associations.	10,000
25	(xiv) Municipal governments	

	1 7 5 6 7 11 110;	- 0 0 2
1	subsidies\$	10,000
2	(e) Election District No. 4	300,000
3	(i) Fishing projects	40,000
4	(ii) Low income housing subsidy.	30,000
5	(iii) Farming project subsidy	30,000
6	(iv) Students financial assistance	15,000
7	(v) Faichuk Development Authority	
8	(Contractual services/Administration)	20,000
9	(vi) Medical referral and	
10	repatriation of remains	10,000
11	(vii) Municipal governments' subsidies	70,000
12	(viii) Sewing project subsidy	10,000
13	(ix) Youth activities and programs	15,000
14 ·	- (x) Road improvement and	o le la
15	beautification	10,000
16	(xi) States and Municipal	
17	leadership exposure and travel	15,000
18	(xii) fishing market subsidy	5,000
19	(xiii) Students and farmers	
20	land transportation	20,000
21	(xiv) Solar system project	5,000
22	(xv) Fiber boat repair project	5,000
23	(f) Election District No. 5	300,000
24	(i) Fishing projects	100,000
25	(ii) Northwest Islands	

PHRIICIAW No. 18-03

Development Authority Administration \$	38,000
(iii) Food relief assistance program	28,000
(iv) Officials/patients and	
other travel needs	18,000
<pre>(v) Payment for students'</pre>	
entrance test fees, and outstanding debt at	
COM-FSM, University of Hawaii at Hilo and	
Hawaii Pacific University	9,000
(vi) Vehicles purchase for	
municipal governments	12,000
(vii) Contributions to	
Northwest Islands Associations	30,000
(viii) Boat charter/medical	
referral travel reimbursements	10,000
(ix) Onoun Women Association	
contribution	8,000
(x) Pollap Dispensary solar	
power project supplemental	2,000
(xi) Shoreline mitigation project	2,000
(xii) Tupwunoil office rental	6,000
(xiii) Boat charters/POL	20,000
(xiv) Contributions to municipal	
events/activities	5,000
(xv) Community Hall	5,000
(xvi) Municipalities' Inaugurations	7,000"
	(iii) Food relief assistance program (iv) Officials/patients and other travel needs

Public Law No. 17-71, is here by further amended to read as 3 follows: 4 "Section 6. Allotment and management of funds and lapse date. All funds appropriated by this act shall be 5 allotted, managed, administered and accounted for in 6 7 accordance with applicable laws, including, but not 8 limited to, the Financial Management Act of 1979. allottee shall be responsible for ensuring that these 9 10 funds, or so much thereof as may be necessary, are used ---solely for the purpose specified in this act, and that 11 no obligations are incurred in excess of the sum 12 13 The allottee of the funds appropriated appropriated. under section 2-of this act shall be the Governor of Yap 14 15 The allottee of funds appropriated under sections 3 and 4 of this act shall be the President of 16 17 the Federated States of Micronesia or his designee,

Section 4. Section 6 of Public Law No. 17-68, as amended by

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(x), (y), (z), (aa), (ab), (ac), (ad), (ae), (af), (ag)
and ah of this act shall be the Governor of Kosrae
State, the allottee of funds appropriated under
subsection 3(2)(p) of this act shall be the Mayor of

EXCEPT THAT the allottee of funds appropriated under

subsection 1 of section 3 and subsections 3(2)(j), (k),

(1), (m), (n), (o), (q), (r), (s), (t), (u), (v), (w),

Lelu Municipal Government or his designee and the

allottee of funds appropriated under subsection 1 of
section 4 of this act shall be the Governor of Pohnpei
State. The allottee of funds appropriated under
subsection 5(1) of this act shall be the President of
the Federated States of Micronesia or his designee. The
allottee of funds appropriated under subsection 5(2)(a)
of this act shall be the Governor of Chuuk State or his
designee. The allottee of funds appropriated under
subsection 5(2)(b) of section 5 of this act shall be the
Mortlock Islands Development Authority. The allottee of
funds appropriated under subsection 5(2)(d) of section 5
of this act shall be the Southern Namoneas Development
Authority or its designee. The allottee of funds
appropriated under subsection 5(2)(e) of section 5-of
this act shall be the Faichuk Development Authority or
its designee. The allottee of funds appropriated under
subsection 5(2) (f) of this act shall be the Northwest
Island Development Authority. The authority of the
allottee to obligate funds appropriated by this act
shall lapse on September 30, 2014."

1	Section	5.	This	act	shall	becom	e law u	ipon a	pprova	l by	the
2	President of	the	Fede	rated	State	es of	Microne	sia o	r upon	it	
3	becoming law	with	nout	such	approv	al.					
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